



Ministerial Advisory Panel on Safety Legislation Reform AGENDA

Date:	Wednesday 23 July 2014	Time:	8:30am – 10:30am
Venue:	Fraser Room 4, Fraser Suites - Level 1 10 Adelaide Terrace, East Perth		

Item No.	Item	Who
1.	Actions of previous meeting	Chair
2.	Safety Legislation Reform & restructure: status report & timeline	Lew Pritchard
3.	Regulatory Impact Statement: safety legislation consolidation options	Lew Pritchard
4.	Legislation section numbering – Model vs. consecutive	Lew Pritchard
5.	Risk Management Principles - feedback	Chair
6.	Issues for consideration	Chair
7.	Working group recommendations: <ul style="list-style-type: none">• Asbestos• Confined Spaces• Guarding	<ul style="list-style-type: none">• Greg Stagbouer• Kevin Wolfe• Richard Kern
8.	Other business: <ul style="list-style-type: none">• Future meetings	Chair
9.	Next Meeting: 24 September 2014 8:30 – 10:30am	

Information Papers:

- 1. Actions list
- 2A. Safety Legislation Reform & restructure status report
- 2B. Mines Safety Legislation reform timeline
- 3. Safety Legislation Consolidation Options
- 4A. Legislation section numbering: Based on Model (*to be tabled at meeting*)
- 4B. Legislation section numbering: Consecutive (*to be tabled at meeting*)
- 5. Risk Management Principles feedback
- 6. Review of Model Regulations: CME workshop feedback & DMP responses
- 7A. Asbestos Working Group Report
- 7B. Confined Spaces Working Group Report
- 7C. Guarding Working Group Report

16 July 2014

Mr Ian Fletcher
Independent Chair
Safety Legislation Reform Ministerial Advisory Panel

Dear Mr Fletcher 

WA APPROACH TO HARMONISATION OF HEALTH AND SAFETY LEGISLATION

Thank you for taking the time to meet with Nicole Roocke, Deputy Chief Executive on Wednesday, 9 July to discuss the Chamber of Minerals and Energy (CME) position on the Western Australian (WA) approach to safety legislation reform.

Further to this meeting, I would like to clarify a few points regarding our position.

CME has consistently supported the reform of safety legislation in Western Australia to move away from prescriptive regulation and incorporate best practice risk based approaches. While we have indicated CME does not support pursuing the harmonised legislation in its current form, at no point have we suggested discussion on safety reform is unnecessary and at no stage have we advocated for reforms to be ceased.

Rather CME considers it important for both industry and government in Western Australia to be clear of its priorities for reform in safety legislation by identifying those aspects which lead to best practice safety outcomes.

CME's position is not to passively await the outcomes of the review but rather proactively seek to influence the current Council of Australia Governments (COAG) review of the national model *Work Health and Safety Act 2011* (WHS Act) in the desired direction.

The work of Ministerial Advisory Panel is important to clearly articulate these priorities and the preferred approach for Western Australia in relation to the resources sector. CME supports this process and will continue to engage throughout to ensure our members views are expressed.

If you would like to discuss these issues further please contact Adrienne LaBombard, Manager – Workplace Health and Safety on (08) 9220 8520 or at a.labombard@cmewa.com.

Yours sincerely


Reg Howard-Smith
Chief Executive

cc: Richard Kern



Completed	
In progress/on track	
Delayed	
Off track	

STATUS REPORT		Updated: 14 July 2014	
Update	SAFETY LEGISLATION REFORM	Low Pritchard	
New information since last meeting	<ul style="list-style-type: none"> On 7 July 2014, DMP received Government approval to commence drafting the Resources Safety Bill, including transferring responsibility for Major Hazard Facilities from the Dangerous Goods Safety Act 2004. To determine the best approach for consolidating safety legislation, stakeholder consultation will be undertaken through a Regulatory Impact Statement (RIS) process. An external consultant will be engaged to facilitate this process, identifying the positives and negatives of the various options, and identifying a preferred option. DMP is continuing work on the mines safety provisions and liaising with Commerce on common provisions. Three working groups (Guarding, Confined Spaces and Asbestos), have concluded. Their reports will be considered at the 23 July 2014 Ministerial Advisory Panel meeting. 		
Milestones	Formal approval by Government to proceed	30 July 2014	
	Drafting instructions completed for <i>Resources Safety Bill</i>	30 Oct 2014	
	Cabinet approval of drafting instructions for the <i>Resources Safety Bill</i>	31 Dec 2014	
Milestone status notes	<p><i>Another consultation RIS will be required once the preferred option for consolidating safety legislation is known.</i></p> <p><i>Drafting instructions for the Resources Safety Bill will need to be submitted to Cabinet for approval.</i></p>		

Update	RADARS	Low Pritchard	
New information since last meeting	<ul style="list-style-type: none"> Critical Risks Branch recruitment process completed for: <ul style="list-style-type: none"> Director Dangerous Goods and Petroleum Safety Manager Critical Risks Manager Dangerous Goods Team Leader Critical Risks 2 x Principal Inspector Critical Risks OSH 5 x Principal Inspector Critical Risks onshore 1 x Senior Inspector Critical Risks offshore 5 x Senior Inspector Critical Risks onshore Dangerous Goods Safety Act statutory review by independent consultant George McCullagh is continuing and on track. (A copy of his presentation was provided to members after the 28 May 2014 MAP meeting) 		
Milestones	Ministerial Advisory Panel (MAP) on Safety Legislation Reform established.	Dec 2013	
	Recruitment to new ARI contracts for Petroleum Safety Branch and Major Hazard Facilities commenced.	Jun 2014	
	Statutory review by independent consultant of <i>Dangerous Goods Safety Act 2004</i> submitted to Minister.	Dec 2014	
Milestone status notes	<p><i>Further recruitment will commence from late July 2014, for positions within Critical Risks not filled in previous recruitment and for Principal Dangerous Goods Officers and Senior Dangerous Goods Officers.</i></p>		

	2014												2015												2016																
	Jan	Feb	Mar	Apr	May	June	July	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct	Nov	Dec					
Government approval of proposed legislative approach							◆																																		
Drafting Instructions Resources Safety Bill (mining only)	→																																								
Decision on placement of MHFs legislation						◆																																			
Liaise with RGU with regard to the need for a RIS / PIA							→																																		
Approval by Government of drafting instructions (mining only)														◆																											
PCO draft Resources Safety Bill															→																										
Introduce the Resources Safety Bill (mining only) to Parliament																				◆																					
Resources Safety Bill passed through both Houses of Parliament																						◆																			
Consultation with industry on legislative provisions in regs - Mines	→																																								
Prepare drafting Instructions for Resources Safety Regulations (mining only)										→																															
Prepare Regulatory Impact Assessment for Resources Safety Regulations (mining)																		→																							
Resources Safety Regulations drafted by Parliamentary Counsel's Office																								→																	
Resources Safety Regulations Gazetted																														◆											

Assumptions:
 Government approval of drafting instructions is obtained quickly
 PCO can commit resources immediately to the drafting process
 No significant delays in passing the Bills through Parliament
 RIS on Resources Safety Regs doesn't raise any major issues

* Parliamentary recess 2014
 Recess 1 week: 27 Feb - 11 March 2014
 Recess 1 Week 20 March - 1 April 2014
 Recess 3 Week 10 April - 6 May 2014
 Recess 3 week 15 May - 10 June 2014
 Recess 6 weeks 27 June - 12 August 2014
 Recess 2 week 21 August - 9 September 2014
 Recess 2 weeks 25 Sept - 14 October 2014
 Recess 3 weeks 23 Oct - 18 Nov 2014
 Last sitting date for 2014 - LA 27 Nov; LC 4 Dec 2014



Safety Legislation Reform: Consolidation options

Option 1	Option 2	Option 3	Option 4	Option 5 (STATUS QUO)
<p>NEW Resources Safety Act: Consolidating OSH provisions into one Act covering:</p> <ul style="list-style-type: none"> • Mining • Petroleum • Major Hazard Facilities <p>MHF operational safety provisions transferred from <i>Dangerous Goods Safety Act 2004</i>.</p> <p>MHF OSH provisions transferred from <i>Occupational Safety and Health Act 1984/WorkSafe</i></p>	<p>NEW Resources Safety Act:</p> <ul style="list-style-type: none"> • Mining (replaces <i>Mines Safety and Inspection Act 1994</i>); <p>NEW Petroleum and Major Hazard Facilities Safety Act: Consolidating safety provisions into one Act covering:</p> <ul style="list-style-type: none"> • Petroleum • Major Hazard Facilities <p>MHF operational safety provisions transferred from <i>Dangerous Goods Safety Act 2004</i>.</p> <p>MHF OSH provisions transferred from <i>Occupational Safety and Health Act 1984/WorkSafe</i></p>	<p>NEW Resources Safety Act:</p> <ul style="list-style-type: none"> • Mining (replaces <i>Mines Safety and Inspection Act 1994</i>); <p>NEW Petroleum Safety Act: Consolidating safety provisions from three separate petroleum Acts into one Act</p> <ul style="list-style-type: none"> • Petroleum <p>MHF operational safety remains under <i>Dangerous Goods Safety Act 2004</i></p> <p>MHF OSH remains under <i>Occupational Safety and Health Act 1984/WorkSafe</i>.</p>	<p>NEW Resources Safety Act: Consolidating OSH provisions into one Act covering:</p> <ul style="list-style-type: none"> • Mining • Petroleum <p>MHF operational safety remains under <i>Dangerous Goods Safety Act 2004</i></p> <p>MHF OSH remains under <i>Occupational Safety and Health Act 1984/WorkSafe</i>.</p>	<ul style="list-style-type: none"> • Resources Safety Act: Mining OSH (replacing <i>Mines Safety and Inspection Act 1994</i>) • Petroleum and Geothermal Energy Resources Act 1967 • Petroleum Pipelines Act 1969 • Petroleum (Submerged Lands) Act 1982 • Petroleum and Geothermal Energy Safety Levies Act 2011 • Dangerous Goods Safety Act 2004 (Major Hazard Facilities operational safety, under Resources Safety) • Occupational Safety and Health Act 1984 (Major Hazard Facilities OSH, under WorkSafe)

Western Australia

Work Health and Safety (Resources) Bill 2013

CONTENTS

Part 1 — Preliminary

Division 1 — Introduction

- | | | |
|----|--------------|---|
| 1. | Short title | 2 |
| 2. | Commencement | 2 |

Division 2 — Object

- | | | |
|----|--------|---|
| 3. | Object | 2 |
|----|--------|---|

Division 3 — Interpretation

Subdivision 1 — Definitions

- | | | |
|----|-------------|---|
| 4. | Definitions | 3 |
|----|-------------|---|

Subdivision 2 — Other important terms

- | | | |
|-----|---|----|
| 5. | Meaning of <i>person conducting a business or undertaking</i> | 11 |
| 6. | Meaning of <i>supply</i> | 12 |
| 7. | Meaning of <i>worker</i> | 13 |
| 8. | Meaning of <i>workplace</i> | 13 |
| 8A. | Meaning of <i>mine</i> | 14 |
| 8B. | Meaning of <i>mining operations and mining activities</i> | 14 |
| 9. | Examples and notes | 14 |

Division 4 — Application of Act

- | | | |
|-----|--|----|
| 10. | Act binds the Crown | 14 |
| 11. | Activities to which Act does not apply | 15 |
| 12. | Scope | 15 |

Part 2 — Health and safety duties

Division 1 — Introductory

Subdivision 1 — Principles that apply to duties

- | | | |
|-----|------------------------------------|----|
| 13. | Principles that apply to duties | 17 |
| 14. | Duties not transferrable | 17 |
| 15. | Person may have more than 1 duty | 17 |
| 16. | More than 1 person can have a duty | 17 |
| 17. | Management of risks | 18 |

Contents

	Subdivision 2 — What is reasonably practicable	
18.	What is <i>reasonably practicable</i> in ensuring health and safety	20
	Division 2 — Primary duty of care	
19.	Primary duty of care	20
	Division 3 — Further duties of persons conducting businesses or undertakings	
20.	Duty of persons conducting businesses or undertakings involving management or control of workplaces	22
21.	Duty of persons conducting businesses or undertakings involving management or control of fixtures, fittings or plant at workplaces	23
22.	Duties of persons conducting businesses or undertakings that design plant, substances or structures	23
23.	Duties of persons conducting businesses or undertakings that manufacture plant, substances or structures	25
24.	Duties of persons conducting businesses or undertakings that import plant, substances or structures	27
25.	Duties of persons conducting businesses or undertakings that supply plant, substances or structures	29
26.	Duty of persons conducting businesses or undertakings that install, construct or commission plant or structures	31
26AA	Duty of persons conducting businesses or undertakings that operate a remote control room	
	Division 3A — Duty of mine holders, mine operators and site senior executives	
26A.	Mine holder (614) (2.19)	31
26B.	Duty of mine holders	32
26C.	Appointment of mine operator (615)	32
26D.	Duty to notify the regulator (616) (3.6, 3.7)	33
26E.	Duty of mine operator (5.2)	33
26F.	Appointment of site senior executive (6.3)	34
26G.	Duty of site senior executive (6.1-2)	35
26H.	Appointment of persons to statutory mine safety positions (7.1)	35
	Division 4 — Duty of officers, workers and other persons	
27.	Duty of officers	36
28.	Duties of workers	38
29.	Duties of other persons at the workplace	38
	Division 5 — Offences and penalties	
30.	Health and safety duty	39
31.	Reckless conduct — Category 1	39
32.	Failure to comply with health and safety duty — Category 2	40
33.	Failure to comply with health and safety duty — Category 3	40
34.	Exceptions	41

Part 2A — Work health and safety management system		
34A.	Work health and safety management system	42
34B	Work health & safety management system duty to establish (620)	42
34C	Commencement of mining operations (5.1)	
34D	Implementation, use & management of SMS (626)	43
34E	Change management (9.28)	43
34F	Contractor integration WHSMS (9.15-21)	44
Part 2AB — Major hazard facility - safety case		
34G.	Major hazard facility – safety case outline (551)	44
Part 2B — Mine survey plans		
34H	Survey plan of mine must be prepared (675O)	44
34I.	Mine record (675T)	
34J	MHF records	
Part 3 — Incident notification		
35.	What is a <i>notifiable incident</i>	45
36.	What is a <i>serious injury or illness</i>	45
37.	What is a <i>dangerous incident</i>	46
38.	Duty to notify of notifiable incidents	48
39.	Duty to preserve incident sites	50
Part 3A — Incident investigations		
39A	Incident investigation (35.1-3)	51
Part 4 — Authorisations		
40.	Meaning of <i>authorised</i>	52
41.	Requirements for authorisation of workplaces	52
41A	Mining operations approval	52
42.	Requirements for authorisation of plant or substance	53
43.	Requirements for authorisation of work	53
44.	Requirements for prescribed qualifications or experience	54
45.	Requirement to comply with conditions of authorisation	55
Part 4A — Board of examiners		
45A	Board of examiner (8.1-10) (48)	56
Part 5 — Consultation, representation and participation		
Division 1 — Consultation, co-operation and co-ordination between duty holders		
46.	Duty to consult with other duty holders	58
Division 2 — Consultation with workers		
47.	Duty to consult workers	58
48.	Nature of consultation	59
49.	When consultation is required	59

Contents

	Division 3 — Health and safety representatives	
	Subdivision 1 — Request for election of health and safety representatives	
50.	Request for election of health and safety representative	60
	Subdivision 2 — Determination of work groups	
51.	Determination of work groups	60
52.	Negotiations for agreement for work group	61
53.	Notice to workers	62
54.	Failure of negotiations	62
	Subdivision 3 — Multiple-business work groups	
55.	Determination of work groups of multiple businesses	63
56.	Negotiation of agreement for work groups of multiple businesses	64
57.	Notice to workers	65
58.	Withdrawal from negotiations or agreement involving multiple businesses	66
59.	Effect of Subdivision on other arrangements	66
	Subdivision 4 — Election of health and safety representatives	
60.	Eligibility to be elected	66
61.	Procedure for election of health and safety representatives	67
62.	Eligibility to vote	68
63.	When election not required	68
64.	Term of office of health and safety representative	68
65.	Disqualification of health and safety representatives	69
66.	Immunity of health and safety representatives	69
67.	Deputy health and safety representatives	70
	Subdivision 5 — Powers and functions of health and safety representatives	
68.	Powers and functions of health and safety representatives	70
69.	Powers and functions generally limited to the particular work group	73
	Subdivision 6 — Obligations of person conducting business or undertaking to health and safety representatives	
70.	General obligations of person conducting business or undertaking	73
71.	Exceptions from obligations under section 70(1)	76
72.	Obligation to train health and safety representatives	77
73.	Obligation to share costs if multiple businesses or undertakings	78
74.	List of health and safety representatives	79
	Division 4 — Health and safety committees	
75.	Health and safety committees	80
76.	Constitution of committee	80
77.	Functions of committee	81
78.	Meetings of committee	81
79.	Duties of person conducting business or undertaking	82
	Division 5 — Issue resolution	
80.	Parties to an issue	83
81.	Resolution of health and safety issues	84
82.	Referral of issue to regulator for resolution by inspector	84

Contents

	Division 6 — Right to cease unsafe work	
83.	Definition of <i>cease work under this Division</i>	85
84.	Right of worker to cease unsafe work	85
85.	Health and safety representative may direct that unsafe work cease	85
86.	Worker to notify if ceases work	85
87.	Alternative work	86
88.	Continuity of engagement of worker	86
89.	Request to regulator to appoint inspector to assist	86
	Division 7 — Provisional improvement notices	
90.	Provisional improvement notices	86
91.	Provisional improvement notice to be in writing	87
92.	Contents of provisional improvement notice	88
93.	Provisional improvement notice may give directions to remedy contravention	88
94.	Minor changes to provisional improvement notice	89
95.	Issue of provisional improvement notice	89
96.	Health and safety representative may cancel notice	89
97.	Display of provisional improvement notice	89
98.	Formal irregularities or defects in notice	89
99.	Offence to contravene a provisional improvement notice	90
100.	Request for review of provisional improvement notice	90
101.	Regulator to appoint inspector to review notice	91
102.	Decision of inspector on review of provisional improvement notice	91
	Part 6 — Discriminatory, coercive and misleading conduct	
	Division 1 — Prohibition of discriminatory, coercive or misleading conduct	
104.	Prohibition of discriminatory conduct	92
105.	What is <i>discriminatory conduct</i>	92
106.	What is a <i>prohibited reason</i>	93
107.	Prohibition of requesting, instructing, inducing, encouraging, authorising or assisting discriminatory conduct	94
	Division 2 — Criminal proceedings in relation to discriminatory conduct	
110.	Proof of discriminatory conduct [Not WA]	94
111.	Order for compensation or reinstatement	94
	Division 3 — Civil proceedings in relation to discriminatory or coercive conduct	
112.	Civil proceedings in relation to engaging in or inducing discriminatory or coercive conduct	95
113.	Procedure for civil actions for discriminatory conduct	96
	Division 4 — General	
114.	General provisions relating to orders	97
115.	Prohibition of multiple actions	97
	Part 7 — Workplace entry by WHS entry	

	permit holders (116-151) [Not WA]	98
	Part 8 — The regulator	
	Division 1 — Functions of regulator	
151.	Resources Safety Commissioner	99
152.	Functions of regulator	99
153.	Powers of regulator	100
154.	Delegation by regulator	100
	Division 2 — Powers of regulator to obtain information	
155.	Powers of regulator to obtain information	101
	Division 7 — Addition enforcement measures	
155A.	Additional enforcements in relation to mines (38.1)	102
155B.	Additional powers (38.2)	102
	Part 9 — Securing compliance	
	Division 1 — Appointment of inspectors	
156A.	Appointment of chief inspectors	104
156.	Appointment of inspectors	104
157.	Identity cards	104
158.	Accountability of inspectors	105
159.	Suspension and ending of appointment of inspectors	105
	Division 2 — Functions and powers of inspectors	
160.	Functions and powers of inspectors	105
161.	Conditions on inspectors' compliance powers	106
162.	Inspectors subject to regulator's directions	106
	Division 3 — Powers relating to entry	
	Subdivision 1 — General powers of entry	
163.	Powers of entry	107
164.	Notification of entry	107
165.	General powers on entry	108
166.	Persons assisting inspectors	109
	Subdivision 2 — Search warrants	
167.	Search warrants	109
168.	Announcement before entry on warrant	112
169.	Copy of warrant to be given to person with management or control of place	112
	Subdivision 3 — Limitation on entry powers	
170.	Places used for residential purposes not required for mines or MHFs	113
	Subdivision 4 — Specific powers on entry	
171.	Power to require production of documents and answers to questions	113
172.	Abrogation of privilege against self-incrimination	114
173.	Warning to be given	114
174.	Powers to copy and retain documents	115
175.	Power to seize evidence etc.	116

Work Health and Safety (Resources) Bill - numbering based on Model WHS Act

Contents

176.	Inspector's power to seize dangerous workplaces and things	116
177.	Powers supporting seizure	116
178.	Receipt for seized things [178-81 to Regs]	118
179.	Forfeiture of seized things	118
180.	Return of seized things	120
181.	Access to seized things	120
	Division 5 — Other matters	
185.	Power to require name and address	121
186.	Inspector may take affidavits	121
187.	Attendance of inspector at coronial inquests [Not WA]	122
	Division 6 — Offences in relation to inspectors	
188.	Offence to hinder or obstruct inspector	122
189.	Offence to impersonate inspector	122
190.	Offence to assault, threaten or intimidate inspector	122
	Part 10 — Enforcement measures	
	Division 1 — Improvement notices	
191.	Issue of improvement notices	123
192.	Contents of improvement notices	123
193.	Compliance with improvement notice	124
194.	Extension of time for compliance with improvement notices	124
	Division 2 — Prohibition notices	
195.	Power to issue prohibition notice	125
196.	Contents of prohibition notice	125
197.	Compliance with prohibition notice	126
	Division 3 — Non-disturbance notices	
198.	Issue of non-disturbance notice	126
199.	Contents of non-disturbance notice	126
200.	Compliance with non-disturbance notice	127
201.	Issue of subsequent notices	128
	Division 4 — General requirements applying to notices	
202.	Application of Division	128
203.	Notice to be in writing	128
204.	Directions in notices	128
205.	Recommendations in notice	128
206.	Changes to notice by inspector	129
207.	Regulator may vary or cancel notice	129
208.	Formal irregularities or defects in notice	129
209.	Issue and giving of notice	129
210.	Display of notice	130
	Division 5 — Remedial action [WorkSafe delete]	
211.	When regulator may carry out action	131
212.	Power of the regulator to take other remedial action	131
213.	Costs of remedial or other action	131
	Division 6 — Injunctions	
214.	Application of Division	132
215.	Injunctions for noncompliance with notices	132
	Part 11 — Enforceable undertakings	

Contents

	[WorkSafe delete]	
216.	Regulator may accept WHS undertakings	133
217.	Notice of decision and reasons for decision	133
218.	When a WHS undertaking is enforceable	133
219.	Compliance with WHS undertaking	134
220.	Contravention of WHS undertaking	134
221.	Withdrawal or variation of WHS undertaking	135
222.	Proceeding for alleged contravention	135
	Part 12 — Review of decisions	
	Division 1 — Reviewable decisions	
223.	Which decisions are reviewable	136
	Division 2 — Internal review	
224.	Application for internal review	142
225.	Internal reviewer	142
226.	Decision of internal reviewer	142
227.	Decision on internal review	143
228.	Stays of reviewable decisions on internal review	143
	Division 3 — External review [WorkSafe delete]	
229.	Application for external review	144
	Part 13 — Legal proceedings	
	Division 1 — General matters	
229A.	Evidentiary provisions (98)	145
230.	Prosecutions	146
232.	Limitation period for prosecutions	147
233.	Multiple contraventions of health and safety duty provision	148
	Division 2 — Sentencing for offences	
234.	Application of this Division	149
235.	Orders generally	149
236.	Adverse publicity orders	149
237.	Orders for restoration	150
238.	Work health and safety project orders	150
239.	Release on the giving of a court-ordered WHS undertaking	151
240.	Injunctions	151
241.	Training orders	152
242.	Offence to fail to comply with order	152
	Division 3 — Infringement notices	
243.	Infringement notices	152
	Division 4 — Offences by bodies corporate	
244.	Imputing conduct to bodies corporate	152
	Division 5 — The Crown	
	Division 6 — Public authorities	
249.	Application to public authorities that are bodies corporate	153
250.	Proceedings against public authorities	153
251.	Imputing conduct to public authorities	153
252.	Officer of public authority	154
253.	Proceedings against successors to public authorities	154

Contents

	Division 7 – WHS civil penalty provisions	
	Division 8 – Civil liability not affected by this Act	
267.	Civil liability not affected by this Act	155
	Part 14 — General	
	Division 1 — General provisions	
268.	Offence to give false or misleading information	156
269.	Act does not affect legal professional privilege	157
270.	Immunity from liability	157
271.	Confidentiality of information	157
271A.	Sharing of information with corresponding regulator	159
272.	No contracting out	159
273.	Person not to levy workers	159
	Division 2 — Codes of practice	
274.	Approved codes of practice	160
275.	Use of codes of practice in proceedings	161
	Division 3 — Regulation-making powers	
276.	Regulation-making powers	161
276A.	Regulations for levy for costs of administering the Act (105A).	163
276B.	Mines safety account (105AB)	164
	Division 4 — Boards of Inquiry	
277.	Boards of Inquiry (39)	164
	Division 5 — Review of the Act	
278.	Review of the Act	165
	Schedule 1 – Application of Act to dangerous goods and high risk plant	166
	Schedule 2 — Mining Industry Advisory Committee	168
	Schedule 3 — Regulation making powers	
1.	Duties	169
2.	Incidents	169
3.	Plant, substances or structures	169
4.	Protection and welfare of workers	170
5.	Hazards and risks	170
6.	Records and notices	170
7.	Authorisations	171
8.	Work groups	172
9.	Health and safety committees and health and safety representatives	172
10.	Issue resolution	172
11.	WHS entry permits	172
12.	Identity cards	172
13.	Forfeiture	172
14.	Review of decisions	172

Contents

	List mines related matters	173
	Schedule 4 — Work Health and Safety Tribunal	
1.	Terms used	174
2.	Industrial Relations Commission to be called Work Health and Safety Tribunal when exercising jurisdiction under this Act	174
3.	Jurisdiction to be exercised by commissioner with requisite qualifications	174
4.	Tribunal's review powers	175
5.	Practice, procedure and appeals	176
6.	Hearing certain claims and matters together	176
	Schedule 5 — Health and Safety Magistrates	
1.	Health and safety magistrates	178
2.	Jurisdiction of health and safety magistrate	178
3.	Administrative arrangements	178
4.	Review of decisions under sections 179 and 180	178
	Schedule 6 — Transfer of administration of laws	
1.	Governor may transfer administration of certain laws to Minister	180
	Schedule 7 — Repeals, consequential amendments to other Acts	182
	Schedule 8 — Transitional provisions	183

Western Australia

Resources Safety Bill 2014

CONTENTS

Part 1 — Preliminary

1. Short title
2. Commencement
3. Object

Part 2 — Application of Act

4. Act binds the Crown
5. Activities to which Act does not apply
6. Scope

Part 3 — Interpretation

7. Definitions
8. Examples and notes

Part 4 — Authorisation for commencement of mining operations

Division 1 — Commencement of mining operations

9. Commencement of mining operations
10. Notice of commencement
11. Notice of suspension and abandonment
12. Notice of recommencement
13. Notification of exploration operations

Division 2 — Authorisation

14. Requirements for authorisation of workplaces
15. Requirements for authorisation of plant and substances
16. Requirements for authorisation of work
17. Requirements for prescribed qualifications or experience
18. Requirements to comply with conditions of authorisation

Part 5 — Management of mines

Division 1 — Appointments

19. Who can be mine operator
20. Appointment of mine operator
21. Duty to notify the Regulator
22. Appointment of site senior executive
23. Appointment of exploration manager
24. Appointment of other prescribed positions

Part 6 — Safety and health duties of persons

Division 1 — Introductory

- 25. Principles that apply to duties
- 26. Duties not transferrable
- 27. Person may have more than 1 duty
- 28. More than 1 person can have a duty

Division 2 — Primary duty of care

- 29. Duties of mine operator
- 30. Primary duty of care

Division 3 — Further duties of persons conducting businesses or undertakings

- 31. Duties of site senior executive
- 32. Duties of exploration manager
- 33. Duty of persons conducting businesses or undertakings involving management or control of workplaces
- 34. Duty of persons conducting businesses or undertakings involving management or control of fixtures, fittings or plant at workplaces
- 35. Duties of persons conducting businesses or undertakings that design plant, substances or structures
- 36. Duties of persons conducting businesses or undertakings that manufacture plant, substances or structures
- 37. Duties of persons conducting businesses or undertakings that import plant, substances or structures
- 38. Duties of persons conducting businesses or undertakings that supply plant, substances or structures
- 39. Duty of persons conducting businesses or undertakings that install, construct or commission plant or structures
- 40. Duty of persons conducting businesses or undertakings that operate a remote control room

Division 4 — Duty of officers, workers and other persons

- 41. Duty of officers
- 42. Duties of workers
- 43. Duties of other persons at the workplace

Part 7 — Risk management

Division 1 — Risk management

- 44. Duty to identify hazards
- 45. Management of risks
- 46. Hierarchy of risk control measures
- 47. Maintenance of risk control measures
- 48. Review of risk control measures

Division 2 — Safety management system

- 49. Safety management system
- 50. Duty to establish and implement safety management system
- 51. Content of safety management system
- 52. Review
- 53. Duty of mine operator to provide information to contractor

Contents

- 54. Duty of contractor to provide information to mine operator
- Part 8 — Administration of the Act**
- Division 1 — Functions of regulator**
- 55. Resources Safety Commissioner
- 56. Functions of regulator
- 57. Powers of regulator
- 58. Delegation by regulator
- Division 2 — Powers of regulator to obtain information**
- 59. Powers of regulator to obtain information
- 60. Additional powers of the regulator
- Division 3 — Appointment of inspectors**
- 61. Appointment of inspectors
- 62. Identity cards
- 63. Accountability of inspectors
- 64. Suspension and ending of appointment of inspectors
- Division 4 — Functions and powers of inspectors**
- 65. Functions and powers of inspectors
- 66. Conditions on inspectors' compliance powers
- 67. Inspectors subject to regulator's directions
- Division 5 — Powers relating to entry**
- Subdivision 1 — General powers of entry**
- 68. Powers of entry
- 69. Notification of entry
- 70. General powers on entry
- 71. Power to record interviews
- 72. Persons assisting inspectors
- Subdivision 2 — Search warrants**
- 73. Search warrants
- 74. Announcement before entry on warrant
- 75. Copy of warrant to be given to person with management or control of place
- Subdivision 3 — Specific powers on entry**
- 76. Power to require production of documents and answers to questions
- 77. Abrogation of privilege against self-incrimination
- 78. Warning to be given
- 79. Powers to copy and retain documents
- 80. Power to seize evidence etc.
- 81. Inspector's power to seize dangerous workplaces and things
- 82. Powers supporting seizure
- Division 6 — Other matters**
- 83. Power to require name and address
- 84. Inspector may take affidavits
- Division 7 — Offences in relation to inspectors**
- 85. Offence to hinder or obstruct inspector
- 86. Offence to impersonate inspector
- 87. Offence to assault, threaten or intimidate inspector

Contents

Part 9 — Enforcement measures - notices

Division 1 — Improvement notices

- 88. Issue of improvement notices
- 89. Contents of improvement notices
- 90. Compliance with improvement notice
- 91. Extension of time for compliance with improvement notices

Division 2 — Prohibition notices

- 92. Power to issue prohibition notice
- 93. Contents of prohibition notice
- 94. Compliance with prohibition notice

Division 3 — Non-disturbance notices

- 95. Issue of non-disturbance notice
- 96. Contents of non-disturbance notice
- 97. Compliance with non-disturbance notice
- 98. Issue of subsequent notices

Division 4 — General requirements applying to notices

- 99. Application of Division
- 100. Notice to be in writing
- 101. Directions in notices
- 102. Recommendations in notice
- 103. Changes to notice by inspector
- 104. Regulator may vary or cancel notice
- 105. Formal irregularities or defects in notice
- 106. Issue and giving of notice
- 107. Display of notice

Division 5 — Injunctions

- 108. Application of Division
- 109. Injunctions for noncompliance with notices

Part 10 — Consultation, representation and participation

Division 1 — Consultation, co-operation and co-ordination between duty holders

- 110. Duty to consult with other duty holders

Division 2 — Consultation with workers

- 111. Duty to consult workers
- 112. Nature of consultation
- 113. When consultation is required

Division 3 — Health and safety representatives

Subdivision 1 — Request for election of health and safety representatives

- 114. Request for election of health and safety representative

Subdivision 2 — Determination of work groups

- 115. Determination of work groups
- 116. Negotiations for agreement for work group
- 117. Notice to workers

Subdivision 3 — Multiple-business work groups

- 118. Determination of work groups of multiple businesses

Contents

- 119. Negotiation of agreement for work groups of multiple businesses
- 120. Notice to workers
- 121. Withdrawal from negotiations or agreement involving multiple businesses
- 122. Effect of Subdivision on other arrangements
- Subdivision 4 — Election of health and safety representatives**
- 123. Eligibility to be elected
- 124. Procedure for election of health and safety representatives
- 125. Eligibility to vote
- 126. When election not required
- 127. Term of office of health and safety representative
- 128. Disqualification of health and safety representatives
- 129. Immunity of health and safety representatives
- Subdivision 5 — Powers and functions of health and safety representatives**
- 130. Powers and functions of health and safety representatives
- 131. Powers and functions generally limited to the particular work group
- Subdivision 6 — Obligations of person conducting business or undertaking to health and safety representatives**
- 132. General obligations of person conducting business or undertaking
- 133. Exceptions from obligations under section 132(1)
- 134. Obligation to train health and safety representatives
- 135. Obligation to share costs if multiple businesses or undertakings
- 136. List of health and safety representatives
- Division 4 — Health and safety committees**
- 137. Health and safety committees
- 138. Constitution of committee
- 139. Functions of committee
- 140. Meetings of committee
- 141. Duties of person conducting business or undertaking
- Division 5 — Issue resolution**
- 142. Parties to an issue
- 143. Resolution of health and safety issues
- 144. Request to regulator to appoint inspector to assist
- Division 6 — Provisional improvement notices**
- 145. Provisional improvement notices
- 146. Provisional improvement notice to be in writing
- 147. Contents of provisional improvement notice
- 148. Minor changes to provisional improvement notice
- 149. Issue of provisional improvement notice
- 150. Health and safety representative may cancel notice
- 151. Display of provisional improvement notice
- 152. Formal irregularities or defects in notice
- 153. Offence to contravene a provisional improvement notice
- 154. Request for review of provisional improvement notice
- 155. Regulator to appoint inspector to review notice

Contents

156. Decision of inspector on review of provisional improvement notice

Part 11 — Rights of workers

Division 1 — Right to cease unsafe work

157. Definition of *cease work under this Division*
 158. Right of worker to cease unsafe work
 159. Worker to notify if ceases work
 160. Alternative work
 161. Continuity of engagement of worker

Division 2 — Prohibition of discriminatory, coercive or misleading conduct

162. Prohibition of discriminatory conduct
 163. What is *discriminatory conduct*
 164. What is a *prohibited reason*
 165. Prohibition of requesting, instructing, inducing, encouraging, authorising or assisting discriminatory conduct

Division 3 — Criminal proceedings in relation to discriminatory conduct

166. Order for compensation or reinstatement

Division 4 — Civil proceedings in relation to discriminatory or coercive conduct

167. Civil proceedings in relation to engaging in or inducing discriminatory or coercive conduct
 168. Procedure for civil actions for discriminatory conduct

Division 5 — General

169. General provisions relating to orders
 170. Prohibition of multiple actions

Part 12 — Incident notification

171. What is a *notifiable incident*
 172. What is a *serious injury or illness*
 173. What is a *dangerous incident*
 174. Duty to notify of notifiable incidents
 175. Duty to preserve incident sites
 176. Incident investigation

Part 13 — Review of decisions

Division 1 — Reviewable decisions

177. Which decisions are reviewable

Division 2 — Internal review

178. Application for internal review
 179. Internal reviewer
 180. Decision of internal reviewer
 181. Decision on internal review
 182. Stays of reviewable decisions on internal review

Division 3 — External review

183. Application for external review

Contents

Part 14 — Offences, penalties and Legal proceedings

Division 1 — Offences and penalties

- 184. Health and safety duty
- 185. Reckless conduct — Category 1
- 186. Failure to comply with health and safety duty — Category 2
- 187. Failure to comply with health and safety duty — Category 3
- 188. Exceptions

Division 2 — General matters

- 189. Evidentiary provisions
- 190. Prosecutions
- 191. Limitation period for prosecutions
- 192. Multiple contraventions of health and safety duty provision

Division 3 — Sentencing for offences

- 193. Application of this Division
- 194. Orders generally
- 195. Adverse publicity orders
- 196. Orders for restoration
- 197. Work health and safety project orders
- 198. Release on the giving of a court-ordered WHS undertaking
- 199. Injunctions
- 200. Training orders
- 201. Offence to fail to comply with order

Division 4 — Infringement notices

- 202. Infringement notices

Division 5 — Offences by bodies corporate

- 203. Imputing conduct to bodies corporate

Division 6 — The Crown

Part 15 — Other provisions

Division 1 — General provisions

- 204. Offence to give false or misleading information
- 205. Immunity from liability
- 206. Confidentiality of information
- 207. Sharing of information with corresponding regulator
- 208. No contracting out
- 209. Person not to levy workers

Division 2 — Codes of practice

- 210. Approved codes of practice
- 211. Use of codes of practice in proceedings

Division 3 — Regulation-making powers

- 212. Regulation-making powers
- 213. Regulations for levy for costs of administering the Act
- 214. Mines safety account

Division 4 — Mining Industry Advisory Committee

- 215. Mining Industry Advisory Committee

Division 5 — Boards of examiners

- 216. Board of examiner

Contents

- 217. **Division 6 — Boards of Inquiry**
Boards of Inquiry
- 218. **Division 7 — Review of the Act**
Review of the Act
- Schedule 1 — Regulation making powers**
 - 1. Duties
 - 2. Incidents
 - 3. Plant, substances or structures
 - 4. Protection and welfare of workers
 - 5. Hazards and risks
 - 6. Records and notices
 - 7. Authorisations
 - 8. Work groups
 - 9. Health and safety committees and health and safety representatives
 - 10. Issue resolution
 - 12. Identity cards
 - 13. Forfeiture
 - 14. Review of decisions
List mines related matters
- Schedule 2 — Work Health and Safety Tribunal**
- Schedule 3 — Health and Safety Magistrates**
- Schedule 4 — Transfer of administration of laws**
- Schedule 5 — Repeals, consequential amendments to other Acts**
- Schedule 6 — Transitional provisions**



Risk Management Principles: Summary of feedback from industry

Industry supports modernising mines safety legislation using a risk-based approach and is generally supportive of the draft Risk Management Principles.

They note that the onus is on the operator to manage their risks whilst enabling flexibility in their chosen management approach dependent on the unique nature of their site/and or project. This allows for adaptation to new technology and innovative management approaches moving forward. Industry supports inclusion of hierarchy of control provisions and notes this concept has previously received Ministerial endorsement at the State level.

General comments

- It is critical the way these provisions are articulated in legislation provides adequate flexibility and does not create unnecessary administrative burdens.
- Consolidation of risk management provisions across the Act and Regulations would reduce the amount of duplicated legislation and reduce confusion, provided that sufficient support is provided in Codes of Practice and Guidance Notes.
- Precautions need to be taken to mitigate any risks that may arise from a decrease in prescription, particularly in relation to the role of the Inspectorate and its ability to determine the effectiveness of the controls.
- The language used in the current draft of the Risk Management Principles document is inconsistent and leads to some confusion. Industry recommends this is reviewed and clarified, to ensure consistent terminology and provide further context, examples and definitions.

Safety Management System (SMS)

- These provisions need to be easy to interpret and set clear risk-based, outcomes-focused standards for compliance. Industry supported flexibility in how an SMS is developed, but requested clarification on how this would work in practice, and how the regulator will monitor compliance with a comprehensive and integrated system.
- Industry requested further clarification of the proposed requirement to include Principal Hazard Management Plans (PHMP) as well as Principal Control Plans (PCP). There is potential overlap, complexity and administrative burdens, without necessarily improving safety outcomes.
- Although operators would be responsible for determining which plans and controls need to be articulated in the SMS, a decision not to include a PHMP specified in the legislation would likely need to be justified and may create interpretational and compliance issues.
- Industry considers further work should be undertaken to ensure the specified hazards and principal controls included in the regulations are as relevant as possible to mining in WA. The specific hazards and controls listed in the schematic (on page 6) have been incorporated from the National Mines Safety Framework Chapter 10 and:
 - may not be relevant to WA;
 - will not be relevant to all sites;
 - are too general in some cases (Exploration); and
 - are likely to change over time (ie as new incident data becomes available or new technologies implemented).
- It was suggested that a workshop be held to provide advice on the SMS provisions, to reduce prescription and complexity and ensure SMS can be effectively implemented.
- The requirement to include the organisational chart and policies/processes for filling vacancies within the SMS should be further considered by MAP's proposed Management and Supervision Workshop.

CME industry workshop feedback on Model Work Health and Safety Mines Regulations – Chapter 9

Note: DMP responses added in italics.

On 28 April 2014, CME hosted a Workshop with member companies to discuss providing input to the Ministerial Advisory Panel (MAP) regarding the proposal to incorporate elements of the Model Work Health and Safety (WHS) Mines Regulations – Chapter 9 in Western Australia. Workshop members were asked to identify areas of concern or uncertainty and the key issues for MAP to consider in the development of proposed reforms to mines safety regulation in Western Australia.

Workshop members agreed the following issues require further consideration and recommend MAP Working Groups be established to consider:

- **Terminology and definitions** – Members noted the lack of consistency of definitions between the Core and draft Non-Core WHS (Mining) Regulations as well as across sections of the regulations. Members agreed it is important to ensure these are clear and consistent and also noted benefits of aligning with harmonised definitions where appropriate.

DMP: The terminology and definitions are inconsistent, but will be amended when the new regulations are prepared. Harmonised definitions should be adopted where possible.

- **Statutory Roles** – Similar to issue above, members noted the need for clarity and consistency with regards to the roles and responsibilities of the statutory positions identified in the regulation. This issue could be considered by the Working Group looking into Management and Supervision as recommended by MIAC on 10 April.

DMP: All statutory positions will be considered by the Tri-State Competency Advisory Committee (TCAC) and then finalised. The constitution for TCAC has not yet been finalised. However, TCAC should consider this, as it provides consistency in the tri-states.

- **Work Health and Safety Management Plans and Principal Hazard Management Plans** – Members agreed further consideration is required to ensure regulations are administratively simple and flexible enough to enable PCBUs to develop site specific plans. Members noted the level of detail required in the regulations versus a Code of Practice or Guideline requires further consideration. Members also agreed the MAP Working Group should consider the PCBU regulator interface, review process, and how management plans will be used by the inspectorate.

DMP: We agree that regulations should be general in nature so the PCBU can prepare site specific plans. The details will be provided in a Code of Practice. The Department will prepare the regulations and consult with MAP.

- **Contractor Safety** – Members noted the lack of clarity in Core and Non-Core Regulations regarding the roles and responsibilities of the principal employer with regards to contractors and the definition of ‘a person conducting a business or undertaking (PCBU)’ in that regard. Members agreed further consideration of where responsibility and accountability sit for development and review of PHMP and WHS Management Systems relevant to work undertaken by contractors is required. Members

agreed on importance of regulations to establish clear requirements for how these plans and associated risks will be managed.

DMP: The 'operator' develops the SMS and liaises with the contractors. The contractors SMS has to be incorporated in the 'operators' SMS.

In addition to the issues above, Workshop members would also like to raise the following issues with MAP:

- **MIAC and Consultation**– Members queried the ongoing role of MIAC and consider the body should be maintained and formalised in any revised regulations. Members noted the difficulty of providing comments on details of draft regulations in the absence of clarity on the proposed WHS (Resources) Act and WHS (General) Act and request drafting instructions be provided as soon as possible for consideration and an appropriate period of consultation with industry (outside of the MAP process) be undertaken.

DMP: MIAC is, and will continue to be, in the legislation as a statutory body.

The drafting instructions for the regulations have not yet been finalised. As sections of the regulations are finalised, a briefing will be provided to MAP.

- **Fitness for Work** – Members recommend the word 'drugs' be amended to include 'other substances' to ensure provision captures substances not included in the definition of 'drugs' i.e. synthetics.

DMP: When these regulations are drafted, this proposal will be considered. MAP members will be consulted on this issue.

- **Health Monitoring** – Membered noted the need for clarity on who has responsibility for undertaking health monitoring (i.e. when the principal employer versus a contractor is responsible) and who must cover these costs. Members noted holding a principal employer responsible for costs associated with health monitoring for 'workers' including contractors would pose a significant additional cost on industry.

DMP: This issue will be considered when the regulations are drafted. MAP members will be consulted.

With regard to the cost, this is a matter between the operator of the mine and the contractors.

- **Consultation and Safety Role for Works** –Regarding consultation, members agreed the decision when to consult should be at the discretion of the principal employer. Members noted importance of understanding the consultation requirement under the Act in considering how this should be addressed in the regulations.

DMP: The proposed legislation will not differ from the present system where consultation occurs through Safety and Health Representatives and Safety and Health Committees. Similar procedures will be followed for the development of Safety Management Systems, Principal Hazard Management Plans and Principal Control Plans.



Asbestos Working Group Report

This report documents the observations and recommendations of the Asbestos Working Group.

Background

The Western Australian Government has committed to overhauling the way safety and health in the resources industry is regulated.

In January 2014, the Minister for Mines and Petroleum established the Ministerial Advisory Panel on Safety Legislation Reform (MAP), comprised of industry, union and government representatives, to provide advice on the development of safety reforms.

In June 2014, MAP established the Asbestos Working Group, to examine the regulation of safety and health relating to asbestos. Minutes and supporting papers from Working Group meetings are published on the DMP website.

Role

The role of the working group was included in the Terms of Reference:

- Review the section of the nationally harmonised work health and safety regulations for asbestos;
- Identify areas of prescription that could be added and/or removed and put into codes or guidance material;
- Review legislation from other jurisdictions, and the Australian Standard on asbestos; and
- Propose provisions, and level of prescription that should be included in the regulations.

Membership

Name:	Job Title:	Representing:
Greg Stagbouer	Principal Consultant Meridio	Australian Drilling Industry Association
David Todd	General Manager of HSEQ Macmahon Group	Chamber of Minerals and Energy of WA
Gary Wood	Secretary CFMEU Mining & Energy Division – WA District	Unions WA
Jennifer Low	Policy Advisor Chamber of Commerce and Industry WA	Chamber of Commerce and Industry WA
Mike Rowe	Inspector of Mines – Health Department of Mines and Petroleum	Department of Mines and Petroleum

Summary of Issues

There are two key issues for the mining resources industry relating to asbestos: the removal of asbestos; and naturally-occurring asbestos.

Removal of asbestos, and asbestos cement products used in construction and pipes at resources industry sites, is less frequently encountered compared to the past.

Naturally-occurring asbestos (and other fibrous minerals) was considered to be of much greater significance, as fibres may be disturbed as a result of mining for other minerals, such as iron ore and nickel, presenting a risk of asbestos-related disease.

Australian regulators treat all fibrous minerals as harmful. This is supported by the national exposure standard for all forms of asbestiform minerals being set at 0.1 fibres per millilitre (f/mL) .

Due to current low exposure levels and a long latency period, health monitoring of employees to determine the effects of asbestos exposure is problematic.

The Working Group agreed that there was an excessive level of detail and prescription in the national Model WHS Regulations, and recommend that this should be reduced.

The Working Group examined the differences between WA and national Acts, Regulations, Codes Of Practice and Guidelines, and found that the proposed new legislation is more comprehensive than the existing Mines Safety and Inspection Regulations and would adequately address all issues associated with management of naturally occurring asbestos on mine sites.

Key Observations and Findings

Current Regulatory Framework

Currently, safety and health related to asbestos in the mining industry is regulated by Resources Safety Division under the *Mines Safety and Inspection Act 1984*.

The national Work Health and Safety Act (WHS Act) has 94 pages on asbestos - mainly related to licensing and removal, and industry feedback indicates that this is overly detailed and prescriptive.

There are two national Codes of Practice: *How to Safely Remove Asbestos* and *How to Manage and Control Asbestos in the Workplace*.

Resources Safety has a Guideline: *Management of Fibrous Minerals in Western Australian Mining Operations*.

The current Mines Safety and Inspection Regulations still refer to outdated National Occupational Health and Safety Commission (NOHSC) material. The regulations have not yet been updated, as it was expected that agreed elements of the national reforms to health and safety legislation would have been implemented by now.

Removal of asbestos (e.g. construction materials, pipes)

For the removal of asbestos and asbestos cement products used in the construction of old buildings or asbestos water pipelines, legislation requires the Principal Employer to notify Resources Safety at DMP. The Principal Employer must then follow the national Code of Practice How to Safely Remove Asbestos, which includes use of licensed asbestos removalists to remove the asbestos.

In the national WHS Regulations, there are over 111 multi-part regulations relating to asbestos, but most of these regulations cover the licensing and training of asbestos removalists. The group considered this to be overly-detailed, prescriptive and of limited relevance to the resources industry, which is mainly affected by naturally-occurring asbestos and other fibrous minerals.

Naturally-occurring asbestos (and other fibrous minerals)

For naturally-occurring asbestos and other fibrous minerals, DMP developed a guideline *Management of fibrous minerals in Western Australian mining operations*, which was designed to complement and align with the national Code of Practice.

Naturally-occurring asbestos areas are well-mapped and all current iron ore and nickel operators are aware of the asbestos issue and have Asbestos Management Plans.

Currently, the Mining Act requires operators to submit a Mining Proposal to DMP, which asks the proponent if they are likely to encounter asbestos in the area being explored/mined.

If the proponent identifies that asbestos is likely to be encountered, they are referred to Resources Safety. Mines inspectors brief them on the requirement to lodge an Asbestos Management Plan for review. If a proponent fails to identify the risk of asbestos, commences exploration and encounters asbestiform minerals, they are required to report it to Resources Safety. The proponent will be required to lodge an Asbestos Management Plan for review.

If an operator wishes to progress from exploration to mining, Resources Safety inspectors cover the requirement for an Asbestos Management Plan in discussions with the operator prior to the commencement of mining.

If the proponent lodges an inadequate Asbestos Management Plan, it is rejected and mining cannot commence until the plan is accepted.

If the proponent commences mining without having an accepted and implemented plan, they may be prosecuted.

A site Asbestos Management Plan is a living document that is updated as the mining operation develops. Resources Safety can verify the Asbestos Management Plan through inspections, audits, reviews, reporting mechanisms, and consultation with Safety and Health Representatives at the mine site.

The Mine Safety and Inspection Regulations 1995 require the mining industry to regularly conduct personal monitoring of employees who may be exposed to atmospheric contaminants, including asbestiform minerals. The results are reported to Resources Safety and recorded on the CONTAM system. The Inspectorate can follow up results above the exposure standard with the company.

With regard to health monitoring for detecting asbestos-related diseases:

- The National Asbestos Exposure Register does not really apply to mining, but DMP recommends companies keep a record of their employees;
- Until January 2013, DMP required health assessments for all WA mine workers. This ceased when studies of the MineHealth database showed that these assessments neither prevented nor detected ill health at an early stage.
- The State mining engineer may still direct that additional health assessments be carried out on employees where required.

The current framework of risk-management plans and Safety Management Systems is sufficient to manage asbestos issues on mine sites. DMP has employed additional inspectors to verify implementation of risk-based documentation submitted by industry.

Proposed Regulatory Framework

The Department of Mines and Petroleum is modernising the mining legislation to move to a more risk-based approach to safety. Legislation will be less prescriptive, with codes of practice containing more detail. Guidelines for industry may be produced, including templates to assist smaller operators in managing their risks. There will be no reference to Australian Standards in the legislation.

Under proposed regulations, operators will be required to submit to Resources Safety a Work Health and Safety Management System (WHSMS), consisting of Principal Hazard Management Plans (PHMPs), Principal Control Plans (PCPs) and an Asbestos Management Plan (where naturally occurring asbestos is present or expected to be encountered). Consultation with workers is required in the preparation of the WHSMS, and the level of detail will vary depending upon the scale and complexity of the mining operation.

Work at a mine cannot proceed without an accepted WHSMS in place, and this will be reviewed and revised as required.

One of the PHMP's is Air quality, airborne dust and other airborne contaminants, which includes naturally occurring asbestos. Part 10.2 of the regulations Managing Risks includes Control of risk, air monitoring, consultation with workers, information, training and instruction, health assessment and health monitoring.

Trigger Action Response Plans (TARPs) are an integral part of PHMPs, defining the actions required by mine site personnel in response to a deviation from normal mine conditions. A TARP could specify that if monitoring reveals that asbestos fibres, a response plan must be put into effect.

One of the PCP's is a Health Control Plan, which includes consultation, identification of roles and risk identification, assessment, control and evaluation (risk management). One of the specific areas mentioned in the Health Control Plan is asbestos dust causing asbestosis, lung cancer and mesothelioma.

Recommendations:

That the Ministerial Advisory Panel:

- 1. Note that the current regulatory framework relating to asbestos should adequately address all issues associated with management of naturally occurring asbestos on mine sites until new legislation is in place. Codes of Practice and guidelines can be updated in the meantime, if required.**
- 2. Note that the proposed new regulatory framework regulations will be more comprehensive, requiring operators to submit to Resources Safety a Work Health and Safety Management System (WHSMS). This consists of Principal Hazard Management Plans (PHMPs), Principal Control Plans (PCPs) and an Asbestos Management Plan (where naturally-occurring asbestos is present or expected to be encountered), which must be prepared in consultation with workers. Mining cannot commence without an accepted WHSMS in place.**
- 3. Reduce the level of detail and prescription in the national Model WHS Regulations regarding asbestos management and removal.**

Item	Topic	Action
	<p>for a decision.</p> <ul style="list-style-type: none"> • Legislation will then need to be developed and another RIS process will be required to consult on the details of the proposed legislation. • If the RIS identifies that Option 5 (maintaining the status quo) is the preferred option, the current legislation should still be modernised. • Safe Work Australia (SWA) is working on a COAG review of the model WHS laws. The WA representative on SWA is WorkSafe, but DMP is lodging a submission to SWA and has requested direct involvement in future. • DMP's proposed legislation is based on the Model WHS Act, with mining-related provisions added from the NMSF process. Provisions that were not adopted by Western Australia were removed. WorkSafe and Resources Safety are working together to maximise consistency. • NOPSEMA is keen to work with DMP and industry on the new legislation. 	
4.	<p>Legislation section numbering – Model vs. consecutive</p>	
	<p>Attachment 4A: Numbering system based on the model legislation</p> <p><i>Advantages:</i></p> <ul style="list-style-type: none"> • Harmonised with WorkSafe and other resources regulators around Australia. E.g. Section 191 of the Resources Safety Bill will be the same as Section 191 in safety and health legislation at WorkSafe and in all other States. • Simplified compliance and employee training for companies who need to meet both WorkSafe and Resources Safety requirements, and companies that also operate in other States. • Easier transitions for workers who move between industries and States. <p><i>Disadvantages:</i></p> <ul style="list-style-type: none"> • Numbering gaps for sections of the Act that were not adopted by WA, or do not relate to mining. E.g. Part 7 of the model Act was not adopted by WA, so the Act will have the Part 7 heading and “Intentionally left blank”. <p>Attachment 4B: Consecutive numbering, with provisions in different order</p> <p><i>Advantages:</i></p> <ul style="list-style-type: none"> • Numbering is consecutive (no gaps) and provisions are grouped in a more user-friendly order. <p><i>Disadvantages:</i></p> <ul style="list-style-type: none"> • Not harmonised - sequence of clauses and clause numbering will differ to WorkSafe and every other jurisdiction in Australia. Companies and employees will need to map each provision from the Resources Safety Bill to the Model WHS legislation. E.g. Section 49 in the Resources Safety Bill is Section 34A in the WHS Act used by WorkSafe and other mining States. • Contrary to harmonisation objectives. Workers transitioning between industries and between States may find it more complicated. Companies will need to cater for this in compliance and training programs. <p>Panel discussion:</p> <ul style="list-style-type: none"> • This is an important issue. The structure and numbering of the Act also affects the structure of the regulations. In addition, this legislation will be in place for many years, even though it will have statutory reviews every few years. Both approaches have their pros and cons. • Members agreed to give this further consideration, consulting their in-house legal and safety experts, and provide submissions to DMP. 	<p>MAP members to provide submissions on the preferred legislation numbering and sequencing approach by 6 August 2014.</p>



File No: A1375/201301

ACTIONS LIST – 23 July 2014

Ministerial Advisory Panel

Active Actions

ACTION ITEM	DUE DATE	STATUS
1. Meeting 22 January 2014		
MAP members would like to be kept informed of the internal restructure.	ongoing	Standing agenda item: DMP to provide updates on the progress of the RSD restructure as information becomes available.
2. Meeting 26 March 2014		
Department to provide details (the 5% changes) of changes between the national model and the WHS Resources Bill.	29 Aug 2014	Comparison table to be provided to MAP for comment by 29 August 2014.
DMP to invite an officer from WorkSafe to join MAP when the discussions on the regulations commence.	TBA	WorkSafe to be invited when discussions on regulations commence.
3. Meeting 28 May 2014		
A working group on management and supervision will be formed after the current groups complete their tasks.	24 Sept 2014	Management and Supervision Workshop to be arranged. DMP is collating industry feedback for the Workshop discussion paper.
4. Meeting 23 July 2014		
Michael Tooma to prepare paper on how the PHMP and PCP interact.	5 Sep 2014	
Richard Kern to provide some working examples of PHMPs and PCPs.	5 Sep 2014	
DMP to confirm whether WA will be adopting the model legislation requirements on fitness for work.	24 Sep 2014	Fitness for work requirements will be provided when drafting instructions for the regulations are prepared.
Drafting instructions relating to health monitoring and consultation to be provided to MAP.	24 Sep 2014	Health monitoring requirements will be provided when drafting instructions for the regulations are prepared. Consultation requirements will be the same as Part 5 in the model WHS Act.
DMP to review statistics relating to incidents involved with guarding under the current regulatory arrangements, including other Australian jurisdictions that require the use of a tool to remove guarding	24 Sep 2014	
DMP to consider Working Groups' recommendations and provide advice to the Minister.	24 Sep 2014	

Completed Actions

ACTION ITEM	DUE DATE	STATUS
1. Meeting 22 January 2014		
Panel members to confirm their proxies before 28 January 2014.	28 January 2014	Completed Proxies approved by the Minister
Include in terms of reference out of session tacit approval of minutes	1 February 2014	Completed Terms of reference amended and approved by Minister
The Panel would like clarity what the WA government is not willing to compromise on in the WHS legislation.	26 March 2014	Completed Confirmation of the issues the government is not willing to consider changing in the WHS legislation: Previously, the government had views on four specific areas - penalty levels, union right of entry, health and safety representatives' capacity to direct the cessation of work, and reverse onus of proof in discrimination matters. The Department understands that the level of penalties is subject to some discussion, but the position on the other items remains unchanged.
Mr Tooma's presentation to be distributed to Panel members with the minutes.	28 January 2014	Completed Emailed to members on 28 January 2014
Project team to provide a diagram of the restructure proposed within RSD.	26 March 2014	Completed Distributed with the agenda for meeting 26 March 2014
If Safework Australia put out a table of amendments for the mining WHS legislation, the Panel would like a copy.	26 March 2014	Completed Safework Australia does not have a table for the mining amendments. DMP will continue to monitor.
Panel members to provide feedback on the Petroleum Discussion Paper by 12 February 2014.	12 February 2014	Completed Comments received. Summary provided with MAP agenda papers for 26 March meeting.
2. Meeting 26 March 2014		
Project team to send an invitation and details of the Professor Sparrow presentations to members. Members to respond with their preference to attend one of or all of the sessions.	26 March 2014	Completed Email to members sent 26 March 2014
MIAC minutes to be attached to the meeting papers.	2 April 2014	Completed Link to MIAC minutes sent 26 March 2014
Project team to send the link to the model regulations and members to come back to DMP by the end of April with any concerns.	30 April 2014	Completed: Email containing links to the Safework Australia website sent to members 2 April 2014
Project team to coordinate members for the working groups, and terms of reference for the groups.	30 April 2014	Completed: ToR drafted, nominations received, meetings scheduled.
Department to meet with Nick Zovko to discuss the GHS.	30 April 2014	Completed

ACTION ITEM		DUE DATE	STATUS
	DMP to meet with APPEA to discuss the petroleum legislation.	30 April 2014	Completed Meeting held 9 June 2014: Agreed that a Regulatory Impact Statement will be used to consult stakeholders on options for consolidating safety legislation
	Miranda Jane Taylor to provide a copy of pilot training course on MHFs critical risks from Victoria.	28 May 2014 23 July 2014	Completed Available for any members who would like a copy.
	Greg Stagbouer to provide a copy of the Defence training model.	28 May 2014 23 July 2014	The RAAF Training Program is not available as it is a restricted document.
3.	Meeting 28 May 2014		
	The dangerous goods presentation to be sent to members with the minutes.	4 June 2014	Completed
	Ian Fletcher to meet with the CEO of the CME and possibly the CME safety committee to discuss their view on the legislation.	23 July 2014	Completed - Meeting held 9 July 2014. Letter from CME distributed to MAP members with agenda papers.
4.	Meeting 23 July 2014		
	If Minister issues a Media Release about the Resources Safety Bill, DMP to distribute to MAP.	TBA	Minister's Office subsequently advised DMP that they might not issue a media release.
	MAP members to provide submissions on the preferred legislation numbering and sequencing approach by 6 August 2014.	6 Aug 2014	Completed MAP preferred numbering based on the Model WHS Act – email sent to confirm 7/8/2014